



# **Air Quality Permitting Statement of Basis**

**October 26, 2005**

**Permit to Construct No. P-050306**

**Idaho State University  
Pocatello, ID**

**Facility ID No. 005-00029**

**Prepared by:**

**Carole Zundel, Permit Writer  
AIR QUALITY DIVISION**

**FINAL PERMIT**

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## Acronyms, Units, and Chemical Nomenclatures

|                   |  |
|-------------------|--|
| acfm              | actual cubic feet per minute   |
| AFS               | AIRS Facility Subsystem  |
| AIRS              | Aerometric Information Retrieval System  |
| AQCR              | Air Quality Control Region   |
| BACT              | Best Available Control Technology  |
| Btu               | British thermal unit   |
| CAA               | Clean Air Act  |
| CFR               | Code of Federal Regulations  |
| CO                | carbon monoxide  |
| DEQ               | Department of Environmental Quality  |
| EPA               | U.S. Environmental Protection Agency   |
| gr/dscf           | grains (1 lb = 7,000 grains) per dry standard cubic foot   |
| HAPs              | Hazardous Air Pollutants   |
| IDAPA             | a numbering designation for all administrative rules in Idaho promulgated in accordance with the Idaho Administrative Procedures Act |
| km                | kilometer  |
| lb/hr             | pound per hour   |
| MACT              | Maximum Achievable Control Technology  |
| MMBtu             | million British thermal units  |
| NESHAP            | National Emission Standards for Hazardous Air Pollutants   |
| NO <sub>x</sub>   | nitrogen oxides  |
| NSPS              | New Source Performance Standards   |
| PM                | particulate matter   |
| PM <sub>10</sub>  | particulate matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers                                       |
| ppm               | parts per million  |
| PSD               | Prevention of Significant Deterioration  |
| PTC               | permit to construct  |
| PTE               | potential to emit  |
| Rules             | Rules for the Control of Air Pollution in Idaho  |
| scf               | standard cubic feet  |
| SIP               | State Implementation Plan  |
| SM                | Synthetic Minor  |
| SO <sub>2</sub>   | sulfur dioxide   |
| T/yr              | tons per year  |
| µg/m <sup>3</sup> | micrograms per cubic meter   |
| VOC               | volatile organic compound  |

## 1. PURPOSE

The purpose for this memorandum is to satisfy the requirements of IDAPA 58.01.01.200, Rules for the Control of Air Pollution in Idaho, for issuing permits to construct.

## 2. FACILITY DESCRIPTION

Idaho State University operates the following equipment for the support of the university:

- 25 boilers
- Pathological waste incinerator
- Four emergency generators
- Two kilns
- Burnoff furnace
- Melting furnace

All units operate on natural gas except Boiler No. 2, which operates on coal, and two of the generators, which use diesel.

## 3. FACILITY / AREA CLASSIFICATION

Idaho State University is defined as a synthetic minor facility because, without permit limits on the potential to emit, the SO<sub>2</sub> and NO<sub>x</sub> emissions would each exceed 100 tons per year. The AIRS classification is "SM" because the potential to emit of SO<sub>2</sub> and NO<sub>x</sub> are limited to less than major source levels.

The facility is located within AQCR 61 and UTM zone 12. The facility is located in Bannock County which is designated as nonattainment for PM<sub>10</sub> and unclassifiable for all other criteria pollutants (CO, NO<sub>x</sub>, SO<sub>2</sub>, lead, and ozone).

The AIRS information provided in Appendix A defines the classification for each regulated air pollutant at Idaho State University. This required information is entered into the EPA AIRS database.

## 4. APPLICATION SCOPE

Idaho State University has applied for a PTC for a new natural gas-fired boiler.

### 4.1 Application Chronology

|         |                                 |
|---------|---------------------------------|
| 3/17/05 | PTC application received        |
| 4/15/05 | Facility draft requested        |
| 4/27/05 | Application declared incomplete |
| 5/31/05 | Additional information received |
| 6/24/05 | Application declared complete   |
| 8/30/05 | Facility draft permit issued    |

9/16/05  
10/13/05

Response to draft permit received from facility via e-mail  
Processing fee received

## 5. PERMIT ANALYSIS

This section of the Statement of Basis describes the regulatory requirements for this PTC action.:

### 5.1 Equipment Listing

#### Boiler No. 4

Manufacturer: Keystone

Model: Victory

Rating: 60,000 lb steam/hr

72.84 MMBtu/hr

Fuel: Natural gas

Control device: Coen low-NO<sub>x</sub> burner

### 5.2 Emissions Inventory

The estimated emissions from Boiler No. 4 were based on emission factors from AP-42 for small boilers, controlled – low-NO<sub>x</sub> burners, and operating hours of 6,552 hours per year. The operating capacity of the boiler is 72.84 MMBtu/hr.

**Table 5.1 EMISSION INVENTORY**

| Source       | PM <sup>a</sup>      |                     | PM <sub>10</sub> <sup>b</sup> |                     | Nitrogen Oxides      |                     | Sulfur Dioxide       |                     | Carbon Monoxide      |                     | VOC <sup>c</sup>     |                     |
|--------------|----------------------|---------------------|-------------------------------|---------------------|----------------------|---------------------|----------------------|---------------------|----------------------|---------------------|----------------------|---------------------|
|              | (lb/hr) <sup>d</sup> | (T/yr) <sup>e</sup> | (lb/hr) <sup>d</sup>          | (T/yr) <sup>e</sup> | (lb/hr) <sup>d</sup> | (T/yr) <sup>e</sup> | (lb/hr) <sup>d</sup> | (T/yr) <sup>e</sup> | (lb/hr) <sup>d</sup> | (T/yr) <sup>e</sup> | (lb/hr) <sup>d</sup> | (T/yr) <sup>e</sup> |
| Boiler No. 4 | 0.54                 | 1.8                 | 0.54                          | 1.8                 | 3.57                 | 11.7                | 0.04                 | 0.1                 | 6.00                 | 19.7                | 0.39                 | 1.3                 |

a) Particulate Matter

b) Particulate Matter with an aerodynamic diameter less than or equal to a nominal 10 micrometers

c) Volatile Organic Compounds

d) Pounds per hour

e) Tons per year

The toxic air pollutant estimated emissions are shown in Appendix B.

### 5.3 Modeling

The modeling analysis that was done for this project demonstrated compliance with applicable NAAQS to the satisfaction of DEQ. The modeling analysis is included as Appendix C.

The CO emission limit was increased to 120% of the estimated emissions to allow flexibility for CO testing. The CO estimate is based on AP-42 which is an average estimation. DEQ air dispersion modeler verified that this limit is conservative and will not result in a modeled exceedance of the NAAQS.

### 5.4 Regulatory Review

This section describes the regulatory analysis of the applicable air quality rules with respect to this PTC.

IDAPA 58.01.01.201 ..... Permit to Construct Required

A permit to construct is required for this boiler because it is a new stationary source with estimated emissions of PM<sub>10</sub>, NO<sub>x</sub>, and CO which do not meet the exemption criteria.

**IDAPA 58.01.01.210..... Demonstration of Preconstruction Compliance with Toxic Standards**

The toxic air pollutant emissions inventory is shown in Appendix B. IDAPA 58.01.01.210 requires that the toxic air pollutants be less than the screening emission level (EL) or that the modeled concentrations be below the acceptable ambient concentration. The maximum annual impacts of carcinogenic toxic air pollutants (TAPs) were below applicable acceptable ambient concentration for carcinogens (AACC). Emissions of all non-carcinogenic TAPs were below the screening emissions levels (ELs), below which dispersion modeling is not required. Compliance with the TAPs is demonstrated by Permit Condition 2.7, which requires the use of natural gas exclusively.

**IDAPA 58.01.01 675..... Fuel Burning Equipment**

This regulation establishes particulate matter emission standards for fuel burning equipment. Fuel burning equipment is defined in IDAPA 58.01.01.006.41 as "Any furnace, boiler, apparatus, stack and all appurtenances thereto, used in the process of burning fuel for the primary purpose of producing heat or power by indirect heat transfer."

This applies to the boiler. The permit requires compliance with this rule. The following calculation demonstrates that the calculated PM concentration is less than the regulatory limit of 0.015 gr/dscf at 3% O<sub>2</sub>.

$$\frac{73 \text{ MMBtu}}{1 \text{ Hour}} \times \frac{1 \text{ scf NG}^c}{1,050 \text{ Btu}^a} \times \frac{7.6 \text{ lbs PM}^a}{1 \text{ MMscf NG}} \times \frac{1}{11,543 \text{ dscfm}^b} \times \frac{1 \text{ Hour}}{60 \text{ Min.}} \times \frac{7,000 \text{ grains}}{\text{lb}}$$

= 0.005 grains/dscf

<sup>a</sup> AP-42

<sup>b</sup> From combustion analysis, dry standard cubic feet per minute

<sup>c</sup> standard cubic feet of natural gas

This analysis is applicable for natural gas, and Permit Condition 2.7 requires the use of natural gas exclusively.

**40 CFR 60 Subpart Dc ..... Standards of Performance for Small Industrial-Commercial-Institutional Steam Generating Units**

Applicability is defined as follows:

*"(a) Except as provided in paragraph (d) of this section, the affected facility to which this subpart applies is each steam generating unit for which construction, modification, or reconstruction is commenced after June 9, 1989 and that has a maximum design heat input capacity of 29 megawatts (MW) (100 million Btu per hour (Btu/hr)) or less, but greater than or equal to 2.9 MW (10 million Btu/hr)."*

The boiler is a new steam generating unit and is rated at 72.84 MMBtu/hr. Therefore, Subpart Dc is applicable.

Section 60.48c requires notification to the EPA of construction and also the following recordkeeping requirement:

*(g) The owner or operator of each affected facility shall record and maintain records of the amounts of each fuel combusted during each day.*

## **5.5 Permit Conditions Review**

This section quotes specific permit conditions that were developed for this boiler. Permit conditions that are an incorporation of the *Rules*, such as opacity, are not explained here because these rules apply generally to this type of source and were not developed specifically for this boiler.

### **2.3 Emissions Limits**

*The carbon monoxide (CO) emissions from the Boiler No. 4 stack shall not exceed 7.2 pounds per hour (lb/hr).*

The CO emission limit was established, and testing required, to ensure that 120% of the CO emissions estimated by the facility are not exceeded.

### **2.6 Throughput Limits**

*The amount of natural gas used by Boiler No. 4 shall not exceed 468 million standard cubic feet (MMscf) per any consecutive 12-month period.*

The emissions from the boiler were estimated at 6,552 hours of operation per year. The operating capacity of the boiler is 72.84 MMBtu/hr. Because the emissions demonstrated compliance with the NAAQS and with the toxic air pollutant increments at that rate, the natural gas throughput limit for the boiler is derived as follows:

$$6,552 \text{ hours/yr} \times 72.84 \text{ MMBtu/hr} \times 1 \text{ scf natural gas/1,020 Btu}^* = 468 \text{ MMscf natural gas/yr}$$

\*1,020 Btu/scf supplied by ISU per e-mail dated June 17, 2005

### **2.7 Fuel Type**

*Boiler No. 4 shall be fueled on natural gas exclusively.*

This limit ensures compliance with the grain loading limit (Permit Condition 2.4) and all emission estimates on which this permit assessment is based.

### **2.8 Throughput Monitoring**

*The permittee shall monitor and record the amount of natural gas combusted in Boiler No. 4 as specified in 40 CFR 60.48.c(g). In addition, the permittee shall monitor and record the amount of natural gas combusted in Boiler No. 4 each month and for the most recent 12-month period. Records of this information shall remain on site for the most recent two-year period and shall be made available to DEQ representatives upon request.*

As discussed in Section 5.4 of this statement of basis, 40 CFR 60.48c(g) requires tracking of natural gas used and is incorporated into this permit with this permit condition. In addition in order to ensure that the annual throughput limit established by Permit Condition 2.6 is not exceeded, monthly and annual tracking of the fuel used is required.

### **2.9 Performance Test**

*The permittee shall conduct a performance test to measure CO emissions from Boiler No. 4 within 180 days of commencement of operation of the boiler. The performance testing will be conducted to demonstrate compliance with the emission rate limit listed in Permit Condition 2.3.*

*The performance test shall be performed in accordance with IDAPA 58.01.01.157. The fuel type and amount to Boiler No. 4 and the steam production in pounds per hour (lb/hr) shall be recorded during the performance test.*

#### **2.10 Compliance Test Protocol**

*The permittee is strongly encouraged to submit a test protocol to DEQ for approval at least 30 days prior to the compliance test required in Permit Condition 2.9. If the permittee fails to obtain prior written approval by DEQ for any testing deviations, DEQ may determine that the test does not satisfy the testing requirements.*

#### **2.11 Compliance Test Report**

*The permittee shall submit a report of the results of the compliance test required in Permit Condition 2.9, including all required process data, to DEQ within 30 days after the date on which the stack sampling is concluded.*

#### **Permit Conditions 2.9, 2.10, and 2.11 – Performance Testing**

These permit conditions were established to assess compliance with the carbon monoxide (CO) emission limits.

Permit Condition 2.12 was added to inform the facility of the correct addresses to send correspondence.

#### **2.12 Address**

*Any correspondence to the EPA shall be sent to:*

*US EPA  
Region 10  
1200 Sixth Avenue  
Seattle, WA 98101*

*Any correspondence to the DEQ shall be sent to:*

*Idaho Department of Environmental Quality  
Pocatello Regional Office  
444 Hospital Way #300  
Pocatello, ID 83204*

## **6. PERMIT FEES**

A PTC application fee is required as specified in IDAPA 58.01.01.224. This fee was paid on March 31, 2005. A PTC processing fee of \$5,000 is due as required by IDAPA 58.01.01.225 for a new source with an increase of emissions of 10 to less than 100 tons per year. The processing fee was received by DEQ on 10/13/05. The increase of emissions for this facility is 37.8 tons per year.



**Table 5.1 PTC PROCESSING FEE TABLE**

| <b>Emissions Inventory</b> |   |  |                                       |
|----------------------------|---|--|---------------------------------------|
| <b>Pollutant</b>           | <b>Annual Emissions Increase (T/yr)</b> | <b>Annual Emissions Reduction (T/yr)</b> | <b>Annual Emissions Change (T/yr)</b> |
| NO <sub>x</sub>            | 11.7                                    | 0  | 11.7                                  |
| SO <sub>2</sub>            | 0.1                                     | 0  | 0.1                                   |
| CO                         | 19.7                                    | 0  | 19.7                                  |
| PM <sub>10</sub>           | 1.8                                     | 0  | 1.8                                   |
| VOC                        | 1.3                                     | 0  | 1.3                                   |
| TAPS/HAPS                  | 3.2                                     | 0  | 3.2                                   |
| Total:                     | 37.8                                    | 0  | <b>37.8</b>                           |
| <b>Fee Due</b>             | <b>\$5,000.00</b>                       |  |                                       |

## **7. PERMIT REVIEW**

### **7.1 Regional Review of Draft Permit**

The draft permit was provided to the DEQ Pocatello Regional Office for review on August 30, 2005. The regional office had no comments.

### **7.2 Facility Review of Draft Permit**

The draft permit was provided to Idaho State University for review on August 30, 2005. The facility replied via e-mail that they had no comments and requested that the permit be issued final as soon as the processing fee is received by DEQ.

### **7.3 Public Comment**

An opportunity for public comment period on the PTC application was provided in accordance with IDAPA 58.01.01.209.01.c from July 6, 2005 to August 8, 2005. During this time, there were not comments on the application and no requests for a public comment period on DEQ's proposed action.

## **8. RECOMMENDATION**

Based on review of application materials, and all applicable state and federal rules and regulations, staff recommend that Idaho State University be issued final PTC No. P-050306 for the installation of a new boiler.

CZ/sd                      Permit No. P-050306

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# **Appendix A**

## **AIRS Information**

**P-050306**

# AIRS/AFS<sup>a</sup> FACILITY-WIDE CLASSIFICATION<sup>b</sup> DATA ENTRY FORM

**Facility Name:** Idaho State University  
**Facility Location:** 749 E. Humbolt, Pocatello  
**AIRS Number:** 005-00029

| AIR PROGRAM<br>POLLUTANT | SIP | PSD | NSPS<br>(Part 60)  | NESHAP<br>(Part 61) | MACT<br>(Part 63) | SM80 | TITLE V | AREA CLASSIFICATION<br>A-Attainment<br>U-Unclassified<br>N- Nonattainment |
|--------------------------|-----|-----|--------------------|---------------------|-------------------|------|---------|---|
| SO <sub>2</sub>          | SM  |     |                    |                     |                   |      |         | U   |
| NO <sub>x</sub>          | SM  |     |                    |                     |                   |      |         | U   |
| CO                       | B   |     |                    |                     |                   |      |         | U   |
| PM <sub>10</sub>         | B   |     |                    |                     |                   |      |         | N   |
| PT (Particulate)         | B   |     | B                  |                     |                   |      |         | U   |
| VOC                      | B   |     |                    |                     |                   |      |         |   |
| THAP (Total HAPs)        | B   |     |                    |                     |                   |      |         |   |
|                          |     |     | APPLICABLE SUBPART |                     |                   |      |         |   |
|                          |     |     | Dc                 |                     |                   |      |         |   |

<sup>a</sup> Aerometric Information Retrieval System (AIRS) Facility Subsystem (AFS)

<sup>b</sup> AIRS/AFS Classification Codes:

- A = Actual or potential emissions of a pollutant are above the applicable major source threshold. For HAPs only, class "A" is applied to each pollutant which is at or above the 10 T/yr threshold, or each pollutant that is below the 10 T/yr threshold, but contributes to a plant total in excess of 25 T/yr of all HAPs.
- SM = Potential emissions fall below applicable major source thresholds if and only if the source complies with federally enforceable regulations or limitations.
- B = Actual and potential emissions below all applicable major source thresholds.
- C = Class is unknown.
- ND = Major source thresholds are not defined (e.g., radionuclides).

## **Appendix B**

### ***Emissions Inventory***

**P-050306**

**Item 137: Boston 24 1894**

**THE UNIVERSITY OF CHICAGO**

### Emulsion Estimation

| Emission Estimate | Fuel: Natural Gas |
|-------------------|-------------------|
|                   |                   |

Computer Model Identifier: HMP4

Computer Model Identifier: HP4

Date: 26-Apr-06

[illegible]

## **Appendix C**

### ***Modeling Review***

**P-050306**

## **MEMORANDUM**

**DATE:** August 22, 2005

**TO:** Carole Zundel, Air Quality Division

**THROUGH:** Kevin Schilling, Stationary Source Modeling Coordinator, Air Quality Division *28*

**FROM:** Dustin Holloway, Modeling Analyst, Air Quality Division *DH*

**PROJECT NUMBER:** P-050306

**SUBJECT:** Modeling Review for the Idaho State University in Pocatello

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### **1. SUMMARY**

Idaho State University (ISU) submitted facility-wide ambient air quality dispersion modeling in support of a permit to construct (PTC) for a 72.84 MMBtu/hr natural gas-fired heating boiler. The analysis includes predicted impacts from all sources at the facility for PM<sub>10</sub>, NO<sub>x</sub>, SO<sub>2</sub>, CO, and lead. DEQ did not review the lead analysis because the facility-wide lead emissions rate is less than the applicable modeling thresholds identified in DEQ's air quality modeling guideline. The following table summarizes the key assumptions used in the analysis which should be considered when developing the permit.

**Table 1.1 KEY ASSUMPTIONS USED IN MODELING ANALYSIS**

| <b>Assumption</b>   | <b>Explanation</b>  |
|---|---|
| The emergency generator G35 will operate for less than 12 hours per day during routine maintenance and testing. | This assumption was used to demonstrate that the impacts from this facility, when added to the applicable background concentrations, will not cause or significantly contribute to a violation of the PM <sub>10</sub> NAAQS. |

Based on the results of the applicant's and DEQ's analyses, DEQ has determined that the modeling analysis: 1) utilized appropriate methods and models; 2) was conducted using reasonably accurate or conservative model parameters and input data; 3) appropriately adhered to established DEQ guidelines for new source review dispersion modeling; 4) showed that predicted pollutant concentrations at all receptor locations, when appropriately combined with background concentrations, were below stated air quality standards; 5) showed that the increase in toxic air pollutant (TAP) concentrations are within the applicable allowable concentrations in IDAPA 58.01.01.585-586.

## 2. BACKGROUND INFORMATION

### 2.1 Applicable Air Quality Impact Limits

ISU is located in Pocatello, within the Portneuf Valley in Bannock County. "EPA determined that the Portneuf Valley nonattainment area has attained the National Ambient Air Quality Standards for particulate matter with an aerodynamic diameter of less than or equal to 10 microns by the attainment date of December 31, 1996, as required by the Clean Air Act" (Federal Register, Volume 67, No. 143, July 25, 2002). DEQ submitted the "Portneuf Valley PM-10 Nonattainment Area State Implementation Plan, Maintenance Plan, and Redesignation Request" to EPA on June 30, 2004. On May 20, 2005, EPA proposed the "Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes: Portneuf Valley, Idaho, Area" (Federal Register, Volume 70, Number 97, May 20, 2005). However, the area remains designated as a nonattainment area until EPA approves the maintenance plan and proposed redesignation. The area is designated attainment or unclassifiable for all other criteria air pollutants. Table 2.1 provides significant contribution levels (SCL), national ambient air quality standards (NAAQS) for criteria pollutants, and allowable TAP increments. When ambient impacts from project-specific emissions exceed the SCL, facility-wide modeling is necessary to demonstrate compliance with NAAQS.

**Table 2.1 APPLICABLE REGULATORY LIMITS**

| Pollutant                     | Averaging Period | Significant Contribution Levels ( $\mu\text{g}/\text{m}^3$ ) <sup>a, b</sup> | Regulatory Limit ( $\mu\text{g}/\text{m}^3$ ) <sup>c</sup> | Modeled Value Used <sup>d</sup>  |
|-------------------------------|------------------|--|--|--|
| PM <sub>10</sub> <sup>e</sup> | Annual           | 1  | 50 <sup>f</sup>  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
|                               | 24-hour          | 5  | 150 <sup>h</sup>   | Maximum 6 <sup>th</sup> highest <sup>i</sup><br>Highest 2 <sup>nd</sup> highest <sup>j</sup> |
| CO                            | 8-hour           | 500  | 10,000 <sup>k</sup>  | Highest 2 <sup>nd</sup> highest <sup>g</sup>   |
|                               | 1-hour           | 2000   | 40,000 <sup>k</sup>  | Highest 2 <sup>nd</sup> highest <sup>g</sup>   |
| SO <sub>2</sub>               | Annual           | 1  | 80 <sup>f</sup>  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
|                               | 24-hour          | 5  | 365 <sup>i</sup>   | Highest 2 <sup>nd</sup> highest <sup>g</sup>   |
|                               | 3-hour           | 25   | 1,300 <sup>k</sup>   | Highest 2 <sup>nd</sup> highest <sup>g</sup>   |
| NO <sub>2</sub>               | Annual           | 1  | 100 <sup>f</sup>   | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
| Arsenic                       | Annual           | N/A  | 2.3E-04  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
| Cadmium                       | Annual           | N/A  | 5.6E-04  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
| Formaldehyde                  | Annual           | N/A  | 7.7E-02  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |
| Nickel                        | Annual           | N/A  | 4.2E-03  | Maximum 1 <sup>st</sup> highest <sup>g</sup>   |

<sup>a</sup> IDAPA 58.01.01.006.91  
<sup>b</sup> Micrograms per cubic meter  
<sup>c</sup> IDAPA 58.01.01.577 for criteria pollutants, IDAPA 58.01.01.585 for non-carcinogenic toxic air pollutants IDAPA 58.01.01.586 for carcinogenic toxic air pollutants.  
<sup>d</sup> The maximum 1<sup>st</sup> highest modeled value is always used for significant impact analysis and for all toxic air pollutants.  
<sup>e</sup> Particulate matter with an aerodynamic diameter less than or equal to a nominal ten micrometers  
<sup>f</sup> Never expected to be exceeded in any calendar year.  
<sup>g</sup> Concentration at any modeled receptor.  
<sup>h</sup> Never expected to be exceeded more than once in any calendar year.  
<sup>i</sup> Concentration at any modeled receptor when using five years of meteorological data.  
<sup>j</sup> The highest 2<sup>nd</sup> high is considered to be conservative for five years of meteorological data.  
<sup>k</sup> Not to be exceeded more than once per year.



## 2.2 Background Concentrations

DEQ updated the background concentration data for Idaho in the Spring of 2003<sup>1</sup>. Representative background values used in this analysis were based on monitored values for Pocatello's PM<sub>10</sub>, NO<sub>x</sub>, and SO<sub>2</sub> concentrations and default values for urban CO. PM<sub>10</sub> monitoring data prior to 2001 were not considered in the determination of background concentrations. These data were substantially impacted by emissions from the FMC facility which ceased operation in the year 2000. The applicant submitted an analysis for lead, however DEQ did not review it because the facility-wide lead emissions are below the applicable modeling thresholds. The following table summarizes the background concentrations used in the analysis.

Table 2.2 BACKGROUND CONCENTRATIONS

| Pollutant       | Averaging Period | Background concentrations (µg/m <sup>3</sup> ) <sup>a</sup> |
|-----------------|------------------|---|
| PM10            | 24-hour          | 124   |
|                 | Annual           | 28  |
| CO              | 1-hour           | 15,600  |
|                 | 8-hour           | 5,200   |
| SO <sub>2</sub> | 3-hour           | 280   |
|                 | 24-hour          | 94  |
|                 | Annual           | 21  |
| NO <sub>2</sub> | Annual           | 32  |

<sup>a</sup> Micrograms per cubic meter.

<sup>1</sup> Hardy, Rick and Schilling, Kevin. *Background Concentrations for Use in New Source Review Dispersion Modeling*. Memorandum to Mary Anderson, March 14, 2003.

### 3. ASSESSMENT OF MODELING ANALYSIS

#### 3.1 Modeling Methodology

ISU performed the ambient impact analysis using the ISCPRIME air quality dispersion model. The following table summarizes the parameters used in the model and DEQ's review and determination of those parameters.

Table 3.1 MODELING PARAMETERS

| Parameter           | What Facility Submitted  | DEQ's Review/Determination  |
|---------------------|--|---|
| Modeling protocol   | DEQ did not review a modeling protocol for this application.   | Although no protocol was reviewed, the submitted analysis was performed in accordance with approved methods.  |
| Model Selection     | ISCPRIME   | ISCPRIME is an appropriate model for this facility because receptors are located within building recirculation cavities.  |
| Meteorological Data | 1987-1991 Pocatello surface meteorological data and 1987-1991 Boise upper air meteorological data.   | This is the most representative meteorological data available for this area.  |
| Model Options       | Regulatory default options were used.  | Regulatory default options are appropriate for this facility.   |
| Land Use            | Rural  | This facility is located within Pocatello city limits. However, the land use around this facility is primarily suburban land to the west and primarily undeveloped land to the east.  |
| Terrain             | Terrain effects were calculated.   | Receptor elevations were included in the analysis and the model was run to calculate the effects of both simple and complex terrain.  |
| Building Downwash   | The PRIME algorithm was used to calculate building downwash.   | The PRIME algorithm is appropriate for this analysis because it calculates the effects of both building wakes and recirculation cavities. Modeled receptors are located within building wakes and building recirculation cavities near this facility. |
| Receptor Network    | 100 meter course grid; 25 meter fine grid in the locations of the high concentrations.   | This receptor network is sufficient to reasonably resolve the maximum concentrations.   |
| Facility Layout     | The facility layout included all buildings which could effect downwash. The stacks at this facility with horizontal releases or rain caps were modeled with an exit velocity of 0.001 m/s. | The facility layout was verified by comparing it to the submitted plot plan and aerial photographs of the area.   |

### 3.2 Emission Rates

The following table summarizes the emissions rates used in the modeling analysis.

**Table 3.2 EMISSION RATES**

| Source ID | Source Description        | CO (lb/hr) | NO <sub>x</sub> (lb/hr) | SO <sub>2</sub> (lb/hr) | PM <sub>10</sub> (lb/hr) | Lead (lb/hr) |
|-----------|---------------------------|------------|-------------------------|-------------------------|--------------------------|--------------|
| HP1       | Boiler #1                 | 2.64E+00   | 3.14E+00                | 1.89E-02                | 2.39E-01                 | 1.57E-05     |
| HP2       | Boiler #2                 | 2.94E-01   | 3.26E+01                | 4.77E+01                | 1.28E-02                 | 2.47E-04     |
| HP3       | Boiler #3                 | 2.22E+00   | 1.32E+00                | 1.60E-02                | 2.01E-01                 | 1.32E-05     |
| HOLT1     | Emergency Generator No. 1 | 2.01E+00   | 1.19E+00                | 3.17E-04                | 5.12E-03                 | 2.64E-07     |
| PYS1      | Emergency Generator No. 2 | 1.31E+00   | 6.09E+00                | 4.00E-01                | 4.28E-01                 | 6.76E-07     |
| LFS1      | Incinerator               | 2.00E-02   | 2.67E-01                | 7.24E-02                | 6.93E-02                 | 2.43E-03     |
| PUBSF1    | Emergency Generator No. 3 | 3.29E+00   | 1.95E+00                | 5.20E-04                | 8.40E-03                 | 4.33E-07     |
| G35*      | Emergency Generator No. 4 | 3.95E+00   | 1.83E+01                | 1.20E+00                | 1.29E+00                 | 2.04E-06     |
| B8        | Boiler No. 8              | 6.89E-02   | 8.21E-02                | 4.92E-04                | 6.24E-03                 | 4.10E-07     |
| B9        | Boiler No. 9              | 1.10E-01   | 1.31E-01                | 7.88E-04                | 9.98E-03                 | 6.56E-07     |
| B10       | Boiler No. 10             | 6.20E-02   | 7.38E-02                | 4.43E-04                | 5.61E-03                 | 3.69E-07     |
| B11       | Boiler No. 11             | 1.10E-01   | 1.31E-01                | 7.88E-04                | 9.98E-03                 | 6.56E-07     |
| B12       | Boiler No. 12             | 2.21E-01   | 2.63E-01                | 1.58E-03                | 2.00E-02                 | 1.31E-06     |
| B13       | Boiler No. 13             | 4.15E-01   | 4.94E-01                | 2.96E-03                | 3.76E-02                 | 2.47E-06     |
| B14       | Boiler No. 14             | 2.36E-01   | 2.81E-01                | 1.69E-03                | 2.14E-02                 | 1.41E-06     |
| B15       | Boiler No. 15             | 9.26E-02   | 1.10E-01                | 6.62E-04                | 8.38E-03                 | 5.51E-07     |
| B16       | Boiler No. 16             | 9.50E-02   | 1.13E-01                | 6.78E-04                | 8.59E-03                 | 5.65E-07     |
| B17       | Boiler No. 17             | 5.35E-02   | 6.37E-02                | 3.82E-04                | 4.84E-03                 | 3.19E-07     |
| B18       | Boiler No. 18             | 4.90E-02   | 5.83E-02                | 3.50E-04                | 4.43E-03                 | 2.92E-07     |
| B19       | Boiler No. 19             | 9.88E-03   | 1.18E-02                | 7.06E-05                | 8.94E-04                 | 5.88E-08     |
| B20       | Boiler No. 20             | 1.24E-01   | 1.47E-01                | 8.82E-04                | 1.12E-02                 | 7.35E-07     |
| B21       | Boiler No. 21             | 1.72E-02   | 2.05E-02                | 1.23E-04                | 1.56E-03                 | 1.02E-07     |
| B22       | Boiler No. 22             | 4.18E-02   | 4.98E-02                | 2.99E-04                | 3.79E-03                 | 2.49E-07     |
| K23       | Kiln K23                  | 1.18E-03   | 1.40E-03                | 8.41E-06                | 1.07E-04                 | 7.01E-09     |
| K24       | Kiln K24                  | 8.24E-03   | 9.80E-03                | 5.88E-05                | 7.45E-04                 | 4.90E-08     |
| F25       | Furnace F25               | 1.65E-02   | 1.96E-02                | 1.18E-04                | 1.49E-03                 | 9.80E-08     |
| F26       | Melting Furnace F26       | 8.24E-03   | 9.80E-03                | 5.88E-05                | 7.45E-04                 | 4.90E-08     |
| B27       | Boiler No. 27             | 7.21E-02   | 8.58E-02                | 5.15E-04                | 6.52E-03                 | 4.29E-07     |
| B28       | Boiler No. 28             | 3.46E-02   | 4.12E-02                | 2.47E-04                | 3.13E-03                 | 2.06E-07     |
| B29       | Boiler No. 29             | 3.29E-02   | 3.92E-02                | 2.35E-04                | 2.98E-03                 | 1.96E-07     |
| B30       | Boiler No. 30             | 3.29E-02   | 3.92E-02                | 2.35E-04                | 2.98E-03                 | 1.96E-07     |
| B31       | Boiler No. 31             | 1.39E-02   | 1.66E-02                | 9.94E-05                | 1.26E-03                 | 8.28E-08     |
| B32       | Boiler No. 32             | 4.51E-02   | 5.37E-02                | 3.22E-04                | 4.08E-03                 | 2.69E-07     |
| B33       | Boiler No. 33             | 4.08E-01   | 4.86E-01                | 2.92E-03                | 3.70E-02                 | 2.43E-06     |
| B34       | Boiler No. 34             | 8.15E-02   | 9.71E-02                | 5.82E-04                | 7.38E-03                 | 4.85E-07     |
| B35       | Boiler No. 35             | 1.94E-02   | 2.31E-02                | 1.39E-04                | 1.76E-03                 | 1.16E-07     |
| HP4       | Boiler #4                 | 6.00E+00   | 3.57E+00                | 4.28E-02                | 5.43E-01                 | 3.57E-05     |

\* Emissions from the generator G35 were assumed to only occur for 12 hours per day.

### 3.3 Emission Release Parameters

The following table summarizes the emission release parameters used in the modeling analysis.

**Table 3.3 EMISSION RELEASE PARAMETERS**

| Source ID | Easting (m) | Northing (m) | Elevation (m) | Stack Height (ft) | Temperature (°F) | Exit Velocity (m/s) <sup>a</sup> | Stack Diameter (ft) |
|-----------|-------------|--------------|---------------|-------------------|------------------|----------------------------------|---------------------|
| HP1       | 383074.0    | 4745868.0    | 1364.9        | 100.0             | 355.0            | 2.74                             | 5.50                |
| HP2       | 383074.0    | 4745868.0    | 1364.9        | 100.0             | 355.0            | 2.74                             | 5.50                |
| HP3       | 383059.0    | 4745893.0    | 1365.2        | 39.0              | 450.0            | 2.90                             | 3.00                |
| HOLT1     | 383443.0    | 4747165.0    | 1389.9        | 4.9               | 710.3            | 20.97                            | 0.33                |
| PYS1      | 382818.1    | 4746373.5    | 1369.6        | 63.0              | 975.0            | 50.29                            | 0.67                |
| LFS1      | 383250.0    | 4746870.0    | 1384.1        | 23.3              | 1550.0           | 7.00                             | 1.00                |
| PUBSF1    | 382980.0    | 4745852.0    | 1364.0        | 4.0               | 1250.0           | 48.80                            | 0.30                |
| G35       | 383990.2    | 4746180.5    | 1427.1        | 3.9               | 1004.0           | 34.74                            | 0.32                |
| B8        | 383029.0    | 4746085.0    | 1372.1        | 36.0              | 300.0            | 0.001                            | 1.00                |
| B9        | 383339.0    | 4746566.0    | 1385.9        | 46.0              | 450.0            | 0.001                            | 1.00                |
| B10       | 383308.0    | 4746740.0    | 1385.8        | 73.0              | 300.0            | 0.001                            | 1.00                |
| B11       | 383301.0    | 4746783.0    | 1385.7        | 73.0              | 300.0            | 0.001                            | 1.00                |
| B12       | 383250.0    | 4746866.0    | 1384.1        | 25.0              | 300.0            | 0.001                            | 1.00                |
| B13       | 383436.0    | 4747223.0    | 1389.9        | 48.0              | 300.0            | 0.001                            | 2.00                |
| B14       | 383313.0    | 4747108.0    | 1389.8        | 48.0              | 300.0            | 0.001                            | 2.00                |
| B15       | 383158.0    | 4746325.0    | 1386.5        | 35.0              | 450.0            | 0.001                            | 2.00                |
| B16       | 382810.0    | 4746387.0    | 1369.3        | 74.0              | 450.0            | 0.001                            | 0.75                |
| B17       | 382689.0    | 4745572.0    | 1357.9        | 33.0              | 450.0            | 0.001                            | 1.50                |
| B18       | 382117.0    | 4746092.0    | 1357.2        | 24.6              | 450.0            | 0.001                            | 1.00                |
| B19       | 382666.3    | 4746535.0    | 1366.0        | 24.6              | 450.0            | 0.001                            | 0.66                |
| B20       | 383164.1    | 4746729.0    | 1380.5        | 50.0              | 450.0            | 0.001                            | 2.00                |
| B21       | 382711.0    | 4746609.0    | 1366.1        | 29.0              | 300.0            | 0.001                            | 0.83                |
| B22       | 382711.0    | 4746610.0    | 1366.1        | 29.0              | 450.0            | 0.001                            | 0.83                |
| K23       | 383217.0    | 4746615.0    | 1381.9        | 16.0              | 300.0            | 0.001                            | 0.75                |
| K24       | 383042.0    | 4745832.0    | 1364.0        | 19.0              | 300.0            | 0.001                            | 1.50                |
| F25       | 383046.0    | 4745828.0    | 1364.0        | 22.0              | 300.0            | 0.001                            | 1.50                |
| F26       | 383049.0    | 4745831.0    | 1364.1        | 18.0              | 300.0            | 0.001                            | 1.66                |
| B27       | 382595.0    | 4746224.0    | 1364.5        | 22.0              | 450.0            | 0.001                            | 1.00                |
| B28       | 382526.6    | 4746289.0    | 1363.7        | 22.0              | 450.0            | 0.001                            | 1.00                |
| B29       | 383445.0    | 4745966.0    | 1413.0        | 37.0              | 450.0            | 0.001                            | 1.00                |
| B30       | 383493.0    | 4745945.0    | 1414.4        | 37.0              | 450.0            | 0.001                            | 1.00                |
| B31       | 383142.0    | 4746668.0    | 1379.4        | 50.0              | 300.0            | 0.001                            | 0.83                |
| B32       | 383161.4    | 4746727.0    | 1380.5        | 50.0              | 300.0            | 0.001                            | 2.00                |
| B33       | 383989.6    | 4746182.5    | 1424.8        | 40.0              | 300.0            | 0.001                            | 1.25                |
| B34       | 383991.4    | 4746181.5    | 1424.4        | 40.0              | 300.0            | 0.001                            | 1.25                |
| B35       | 383435.0    | 4747106.0    | 1389.8        | 48.0              | 300.0            | 0.001                            | 2.00                |
| HP4       | 383056.0    | 4745897.0    | 1365.2        | 39.0              | 323.0            | 5.43                             | 5.00                |

<sup>a</sup> Stacks with an exit velocity of 0.001 m/s have horizontal releases or rain caps.

### 3.4 Results

#### 3.4.1 Significant Impact Analysis Results

The impacts from the boiler were analyzed to determine if they exceed the SCLs. The results of the analysis demonstrate that the emissions from the boiler exceed the applicable SCLs. Therefore, facility-wide modeling must be conducted to determine if the facility meets the applicable NAAQS. The following table summarizes the results of the significant impact analysis.

Table 3.4 SIGNIFICANT IMPACT ANALYSIS RESULTS

| Pollutant        | Averaging Period | Concentration ( $\mu\text{g}/\text{m}^3$ ) | SIL ( $\mu\text{g}/\text{m}^3$ ) | Exceeds SIL (Y/N) |
|------------------|------------------|--|----------------------------------|-------------------|
| PM <sub>10</sub> | 24-hr            | 11.5                                       | 5                                | Y                 |
|                  | Annual           | 2.2  | 1                                | Y                 |

#### 3.4.2 Full Impact Analysis Results

The results of the impact analysis demonstrate, to DEQ's satisfaction, that the ISU facility will not cause or significantly contribute to a violation of any ambient air quality standards. DEQ reviewed the PM<sub>10</sub> impacts from this facility and determined that the addition of the natural gas-fired boiler will cause a significant increase in 24-hour PM<sub>10</sub> impacts. However, DEQ reviewed the facility-wide PM<sub>10</sub> impacts and determined that the facility will not cause or significantly contribute to a violation of the PM<sub>10</sub> NAAQS. The following supports DEQ's finding:

- 1) The Portneuf Valley was determined to have attained the NAAQS for PM<sub>10</sub> by December 31, 1996.
- 2) EPA has proposed the "Approval and Promulgation of Implementation Plans and Designation of Areas for Air Quality Planning Purposes: Portneuf Valley, Idaho, Area" (Federal Register, Volume 70, Number 97, May 20, 2005).

Ambient air monitoring data indicate an appropriate PM<sub>10</sub> background concentration of 124  $\mu\text{g}/\text{m}^3$  for a 24-hour averaging period. Based on the above information DEQ determined that the facility's impact, when added to the background concentration, remains below the NAAQS for PM<sub>10</sub>. The emissions of all other criteria pollutants, when added to their applicable background concentrations, do not exceed their applicable NAAQS. The following table summarizes the results of the criteria pollutant impact analysis.

Table 3.5 CRITERIA POLLUTANT IMPACT ANALYSIS RESULTS

| Pollutant        | Averaging Period | Concentration ( $\mu\text{g}/\text{m}^3$ ) | Background Concentration ( $\mu\text{g}/\text{m}^3$ ) | Total Concentration ( $\mu\text{g}/\text{m}^3$ ) | NAAQS ( $\mu\text{g}/\text{m}^3$ ) | Percent of NAAQS |
|------------------|------------------|--|---|--|------------------------------------|------------------|
| PM <sub>10</sub> | 24-hr            | 17.9                                       | 124   | 141.9  | 150                                | 94.6%            |
| PM <sub>10</sub> | Annual           | 3.4  | 28  | 31.4   | 50                                 | 62.8%            |
| CO               | 1-hr             | 526.0                                      | 13,800  | 14,326.0   | 40,000                             | 35.8%            |
| CO               | 8-hr             | 285.2                                      | 4,600   | 4,885.2  | 10,000                             | 48.9%            |
| NO <sub>2</sub>  | Annual           | 65.2                                       | 32  | 97.2   | 100                                | 97.2%            |
| SO <sub>2</sub>  | 3-hr             | 597.5                                      | 280   | 877.5  | 1,300                              | 67.5%            |
| SO <sub>2</sub>  | 24-hr            | 211.3                                      | 94  | 305.3  | 365                                | 83.7%            |
| SO <sub>2</sub>  | Annual           | 43.9                                       | 21  | 64.9   | 80                                 | 81.1%            |

### 3.4.3 Toxic Air Pollutants Results

Table 3.6 summarizes the results of the TAP impact analysis. The results of the analysis demonstrate, to DEQ's satisfaction, that the emissions from the new natural gas-fired boiler will not cause an increase in TAP concentrations which exceed the allowable increments in IDAPA 58.01.01.585-586.

Table 3.6 TOXIC POLLUTANT RESULTS

| Pollutant    | Averaging Period | Modeled Concentration ( $\mu\text{g}/\text{m}^3$ ) | AACC ( $\mu\text{g}/\text{m}^3$ ) | Percent of AACC |
|--------------|------------------|--|-----------------------------------|-----------------|
| Arsenic      | Annual           | 0.00006  | 2.30E-04                          | 26.1%           |
| Cadmium      | Annual           | 0.00032  | 5.60E-04                          | 57.1%           |
| Formaldehyde | Annual           | 0.02190  | 7.70E-02                          | 28.4%           |
| Nickel       | Annual           | 0.00061  | 4.20E-03                          | 14.5%           |